

## EAG STRATEGIC ACTION PLAN FOR 2009-2011

### Background

The EAG Strategic Action Plan for 2009-2011, which maintains continuity of the strategic line for EAG progress in 2006-2008, has been drafted to refine and supplement the EAG Strategic objectives with regard to intermediate results and recent trends as well as to define the methods of their accomplishment. The key elements of the "Main directions of the scientific research endeavors for 2008-2010 within the EAG activity" (hereinafter referred to as SRE Plan) have been conceptually absorbed and partially introduced into the document.

The EAG Strategic Action Plan for 2009-2011 is being supplemented with the list of priority directions of the EAG Working Groups activities in 2009 and in 2010. This list is not final and can be updated during the whole period.

Such lists of priority directions will be prepared by the EAG Working Groups for each coming year. If any of the directions of activities for each specific year is not finished during this specific year, such direction of activities can be transferred to the next year and be included into relevant list of priority directions of activities.

This EAG Strategic Action Plan places the emphasis on raising the development levels of the national systems of combating money laundering and financing of terrorism, reinforcing the existing and establishing new effective financial intelligence units by means of rendering technical assistance in implementing recommendations based on results of the mutual evaluation missions on compliance with recognized international standards, in particular with the FATF 40+9 Recommendations, as well as on increase and implementation of the capability of cooperation among EAG member-states' agencies, with reporting institutions of the private sector, international and regional organizations, which participate in formation of the global system of combating legalization of criminal proceeds and financing of terrorism.

The EAG Strategic Action Plan for 2009-2011 is to be approved by the EAG Plenary.

### Content of the document

Chapter I of this document contains EAG Strategic Action Plan for 2009-2011 itself, which includes 3 elements:

- EAG Strategic goal which sets out a general strategic concept of the EAG activity in 2009-2011;
- EAG Strategic objectives which set out specific directions and spheres of the EAG activity and are aimed at reaching the EAG Strategic purpose;
- EAG Strategic methods and activities which set out the ways of solving the EAG Strategic objectives.

Chapter II of this document contains the list of priority directions of the EAG Working Groups activities to be performed in 2009 and in 2010.

## CHAPTER I.

**EAG STRATEGIC ACTION PLAN  
January 1, 2009 - December 31, 2011****EAG Strategic goal**

Reinforcement of EAG international positions by means of rising of the status, new members supplementation, increasing of EAG member-states joint potential, increasing of efficiency of cooperation and interaction at the regional level and further integration of EAG member-states into the international system of combating money laundering and financing of terrorism by the implementation of the FATF Recommendations, international conventions, relevant UN Security Council Resolutions and multilateral agreements between EAG member-states.

**EAG Strategic objectives**

1) assistance in implementing by EAG member-states of 40 FATF Recommendations in the sphere of combating money laundering and 9 Special FATF Recommendations in the sphere of combating financing of terrorism (40+9 FATF Recommendations);

2) consolidation and effective coordination of all EAG member-states and observe-states efforts at combating money laundering and financing of terrorism as well as related efforts and new challenges and threats;

3) completion of programs of mutual evaluation of EAG members on the basis of 40+9 FATF Recommendations on the 3d evaluation round Methodology, including the on-site evaluation and generalization of analysis results of efficiency of legal and other measures taken in the sphere of combating money laundering and financing of terrorism;

4) coordination of programs on the international cooperation and technical assistance with specialized international organizations, bodies and other states involved;

5) generalization and dissemination of methods, best practice and results of analysis of new challenges and threats, revealing of trends (typologies) in the sphere of combating money laundering and financing of terrorism, and exchange of experience in combating such crimes with regard to characteristics of the Eurasian region.

6) providing assistance in legal and institutional formation as well as in technical and software equipping, education and career development staff of the financial intelligence units of the EAG member-states in terms of the EAG approved operational standards.

The solution of these EAG Strategic objectives will assist to ensure that the following important social purposes are reached:

- enhancing transparency and security of financial system of the countries in Eurasian region;
- ensuring macroeconomic stability;
- improving investment climate;
- strengthening international positions of the EAG member-states;
- lowering threats and possible loss from terrorist activity.

The realization of the EAG Strategic purpose and Strategic objectives will be performed by means of the following **strategic methods and activities**.

Strategic objective 1	Expected results	Strategic methods and activities
<p>Assistance in implementing by EAG member-states of 40 FATF Recommendations in the sphere of combating money laundering and 9 Special FATF Recommendations in the sphere of combating financing of terrorism (40+9 FATF Recommendations)</p>	<p>General increase of compliance level of national systems of combating money laundering and financing of terrorism in EAG member-states with existing international standards</p>	<ul style="list-style-type: none"> <li>- development of specific recommendations on implementation of the 40+9 FATF Recommendations into national legislation of the EAG member-states, on establishing FIUs and national systems of combating money laundering and financing of terrorism;</li> <li>- providing technical assistance, first of all in implementation of recommendations by results of mutual evaluation mission and in RSD projects implementation;</li> <li>- expansion of cooperation with private sector placing the emphasis on removal of disadvantages and implementation of recommendations resulted in a mutual evaluation mission;</li> <li>- implementation of informational openness politics;</li> <li>- holding of workshops and conferences with involvement of international experts;</li> <li>- development of educational base and holding training events on the regional level</li> </ul>

Strategic objective 2	Expected results	Strategic methods and activities
<p>Consolidation and effective coordination of all EAG member-states and observe-states efforts at priority areas of combating money laundering and financing of terrorism and related efforts of heightened social danger, at elaboration of recommendations on improvement of applying measures with allowance for tendencies of world finance system development</p>	<p>Increasing of international cooperation potential, establishment of prerequisites for enhancing of the EAG status, formal fixation of its leading position in the regional system of combating money laundering and financing of terrorism and of important role in providing of transparency and security of financial system of the Eurasian region financial system.</p>	<ul style="list-style-type: none"> <li>- development of the complex coordinated events practice, including aimed at combating money laundering and financing of terrorism with the participation of all EAG member-states as well as EAG observers;</li> <li>- mobilization of legal mechanisms of data exchange and cooperation, which are mentioned in international conventions and agreements, including domestic implementation of the CIS agreement on combating money laundering and financing of terrorism;</li> <li>- involvement and coordination of participation of the FIUs of the EAG member states in the complex operative and preventive operation "Channel";</li> <li>- exchange of information on participation of the national diasporas in terrorism financing subject to respecting the cultural traditions of the peoples;</li> <li>- coordination of activities of the</li> </ul>

		<p>FIUs of the EAG member states on monitoring and identifying the dynamics of financial flows of criminal origin in the context of global financial crisis;</p> <ul style="list-style-type: none"> <li>- reinforcement of cooperation with international and regional institutions, which basis activity is counteracting actual challenges and threats, undermining economic foundations of the various types of criminal activity and terrorism;</li> <li>- exchange of experience of counteracting such crimes with regard to characteristics of the region:</li> <li>- holding of workshops and theoretical and practical conferences: <ul style="list-style-type: none"> <li>- strengthening the level of coordination of activities of the FIU and relevant authorities of EAG member-states as well as of interested EAG observe-states in forming of the "financial security zones" around Afghanistan for the purposes of combating money laundering from Afghan drug trafficking and terrorism financing;</li> <li>- cooperation with private sector;</li> <li>- creation of summary database of legislative and legal acts in sphere of combating money laundering and financing of terrorism, formation of the EAG Unified Informational Space;</li> <li>- Studying the issue of deployment of a secure communication system for the FIUs of the EAG member states in the framework of the SIS.</li> </ul> </li> </ul>
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<b>Strategic objective 3</b>	<b>Expected results</b>	<b>Strategic methods and activities</b>
<p>Completion of programs of mutual evaluation of EAG members on the basis of 40+9 FATF Recommendations on the 3<sup>d</sup> evaluation round Methodology, including the on-site evaluation and generalization of results of efficiency of legal and other measures taken in the sphere of combating money laundering and financing of terrorism</p>	<p>Ensuring periodicity of examination of the effectiveness of implementation by the EAG member-states of international standards, and elimination of identified deficiencies; Identifying the status, reinforcement of supervisory and mobilizing and development of advisory and analytical roles of EAG mutual</p>	<ul style="list-style-type: none"> <li>- training of evaluators from the EAG member-states;</li> <li>- conducting of mutual evaluations involving representatives of all EAG member-states and observer-states as well as international experts every 3 year;</li> <li>- annual post-evaluation follow-up report;</li> <li>- providing advisory assistance in elimination of identified deficiencies</li> </ul>

	evaluation institution; Elaboration of suggestions for possible use in preparation for the 4 <sup>th</sup> evaluation round under the aegis of the FATF.	
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<b>Strategic objective 4</b>	<b>Expected results</b>	<b>Strategic methods and activities</b>
Coordination of programs on the international cooperation and technical assistance with specialized international organizations, bodies and other states involved	Elimination of the projects and events on technical assistance duplication, concentration of efforts of international community on solving priority objectives of development of the systems of combating money laundering and financing of terrorism in the Eurasian region	<ul style="list-style-type: none"> <li>- active participation of the EAG in the work of FATF and other international organizations and bodies involved in combating money laundering and financing of terrorism;</li> <li>- exchange of experience with relevant international and regional organizations and bodies;</li> <li>- development of mechanisms of cooperation with strategically important regions and international organizations and bodies and foreign states;</li> <li>- conducting TANA missions;</li> <li>- holding donors' conferences;</li> <li>- coordination and consulting ensuring of projects of providing of targeted technical assistance on introduction of RSD implementation results carried out with financial assistance of the International Training and Methodological Center of Financial Monitoring and other donors;</li> <li>- attracting donors of technical assistance;</li> <li>- coordination of donor programs in specific countries</li> </ul>

<b>Strategic objective 5</b>	<b>Expected results</b>	<b>Strategic methods and activities</b>
Generalization and dissemination of methods, best practice and results of detection of tendencies and typologies, analysis of new challenges and threats, revealing in the sphere of combating money laundering and financing of terrorism with regard to characteristics of the Eurasian region	Increasing the efficiency of internal control, inspection events, revealing, analysis and investigation of cases related to money laundering and financing of terrorism.	<ul style="list-style-type: none"> <li>- revealing, systematization, analysis and dissemination of international, regional and national trends and typologies of money laundering and financing of terrorism.</li> <li>- joint typologies researches with regard to characteristics of the region;</li> <li>- holding annual EAG Typologies workshops;</li> <li>- EAG participation in Typologies workshops held by FATF and other regional and international</li> </ul>

		organizations and bodies; - publication of EAG annual reports on typologies in the EAG Internet-site; - analytical and methodological ensuring of typologies researches
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<b>Strategic objective 6</b>	<b>Expected results</b>	<b>Strategic methods and activities</b>
Providing assistance in legal and institutional formation as well as in technical and software equipping, training and career development for staff of the financial intelligence units of the EAG member-states in terms of the EAG approved standards	Enhancement of efficiency of implementation of principal directions of the activity of the EAG member-states FIUs, reinforcement of their role as a key element of the national systems of combating money laundering and financing of terrorism	<ul style="list-style-type: none"> <li>- establishment of summary database of legislative and legal acts in sphere of combating money laundering and financing of terrorism, formation of the EAG Unified informational space;</li> <li>- standardization of internal operational processes and modeling on their basis of modules of the standard FIU structure;</li> <li>- creation of standard complex system of financial analysis, including the instruments of its realization in the EAG member-states FIUs;</li> <li>- standardization of mechanisms and procedures of informational cooperation of FIU, including on the basis of the EAG Internet-portal;</li> <li>- creation of recommendations and realization of projects of technical assistance to EAG member-states in implementation of relevant RSD projects.</li> </ul>

**CHAPTER II.****Activities identified by the EAG Working Groups as priority directions of their work  
in 2009 and in 2010****1. Working Group on mutual evaluations and legal issues:**

- attracting more countries of the Eurasian region (as members and/or observers), other countries and international and regional organizations and bodies to the EAG;
- developing standards to measure the effectiveness of the EAG work;
- enhancing the EAG cooperation with the FATF, other FATF style regional bodies, the Egmont Group and other international and regional organizations and bodies engaged in the AML/CFT activities;
- development jointly with the Working Group on Technical Assistance of recommendations on improving AML/CFT legislation of the EAG member-states;
- conducting jointly with the Working Group on Technical Assistance and the Temporary Working Group on Operational Guidance Elaboration and Implementation of the FATF Recommendations of activities on establishing financial intelligence units in the EAG member-states and on improving their performance;
- conducting the EAG consultations with the private sector on the issues of implementation of international standards in the sphere of combating money laundering and financing of terrorism;
- carry out an evaluator training program;
- conducting jointly with the Working Group on Technical Assistance of training activities for government authorities and private sector of the EAG member-states in the AML/CFT sphere, including those within the framework of the International Training and Methodological Center of Financial Monitoring;
- conducting according to the approved plan of mutual evaluations of the national AML/CFT systems of the EAG member-states;
- carrying out the monitoring of progress of mutual evaluation recommendations implementation;
- elaboration of proposals regarding the quality and consistency of mutual evaluation reports;
- to prepare draft instructions and guidance, and if necessary interpretations, on issues arising from the mutual evaluations process;
- to follow up on deficiencies in national AML/CFT systems revealed in the course of mutual evaluations (jointly with the Working group on Technical Assistance);
- implement additional procedures for the mutual evaluation and follow-up of low capacity countries with regard to the FATF policy in this sphere;
- to endorse of subject matters, expertise of technical tasks and results of realization of drafts and actions on international legislation analysis stipulated by RSD, forming summary database of legislative and standard acts in AML/CFT sphere, analysis of ML and FT risks in accounted sectors considering the Eurasian region specificity.

**2. Working Group on Typologies:**

- conducting of profound research on money laundering and terrorism financing typologies which are of priority for the region according to annually determined topics;
- endorsement of topics, expertise of technical tasks and results of realization of drafts and actions on analytical and methodological support of typologies research stipulated by RSD, analysis of new challenges and threats in AML/CFT sphere;
- holding of annual EAG typologies workshop;
- publishing the reports on typologies research on the secure part of EAG website;

- participation of the representatives of the Working Group on Typologies in the training seminars, organized by the ITMCFM for specialists of FIUs and representatives of law enforcement bodies;
- Interaction with the FATF Working Group on Typologies, MONEVAL and other similar MONEYVAL institutions and FATF-style regional bodies.
- elaboration jointly with the Working Group on Mutual Evaluations and Legal Issues of recommendations to include into the legislation of the EAG member-states of provisions directed at prevention of money laundering and terrorism financing.
- Interaction with the private sector in typologies research and elaboration of recommendations on using the research results in implementing internal control procedures.

### **3. Working Group on Technical Assistance:**

- Attraction and coordination of the states and organizations – donors activities in the sphere of providing technical assistance in the Eurasian region in accordance with the Strategic Action Plan priorities;
- coordination of projects of targeted assistance to EAG member-states based on the results of their mutual evaluations in order to amend the disadvantages revealed;
- coordination of the states and organizations - donors and ITMCFM activities at the elaboration of methodologies and recommendations on the elements of the national AML/CFT legislation;
- coordination of the states and organizations - donors and ITMCFM activities and concrete projects at elaboration and improvement of informational and technological systems of the EAG FIUs;
- endorsement of topics, organization of the expertise of technical tasks and results of realization of drafts and actions stipulated by RSD to provide training and methodological sources (programs of courses, handbooks, etc.) for training of the EAG member states officials;
- coordination of the ITMCFM, WB, UNODC, CE, other organizations and states-donors activities at the preparation of events on the AML/CFT training and professional upgrade of specialists from FIUs and concerned agencies of the EAG member states;
- evaluation of subsequent technical assistance needs of the EAG member-states;

### **4. Working Group on Operational Guidance Elaboration and Implementation of the FATF Recommendations:**

- discussion on new spheres of operational recommendations for elaboration;
- correcting and preparation of final edition of operational recommendations “Technical Characteristics of Information Exchange” in accordance with the schedule approved;
- elaboration of new and reviewing of working editions of the “Unified Glossary of EAG Terms and Synonyms” chapters in accordance with the schedule approved;
- realization of elaboration process in accordance with the schedule approved of the sphere of elaboration of operational recommendations “Data Collection” when approved by the EAG Plenary Meeting;
- conducting jointly with the Working Group on Technical Assistance and the Working Group on Mutual Evaluations and Legal Issues of events on elaboration and improvement of the EAG FIUs’ work;
- in the course of realization of RSD projects and technical assistance to EAG member-states coordination of issues related to implementation of operational recommendations approved by the EAG Plenary Meeting.